Sequential Intercept Mapping
St. Johns County, Florida

August 25, 2017

Facilitated by:

The Criminal Justice, Mental Health, and
Substance Abuse Technical Assistance Center

Department of Mental Health Law and Policy
Louis de la Parte Florida Mental Health Institute
College of Behavioral & Community Sciences
University of South Florida

St. Johns County Sequential Intercept Mapping Report Abbreviations

Below is a list of abbreviations that may be helpful when reading the St. Johns County Sequential Intercept Mapping (SIM) narrative and map.

General List of Abbreviations

ALF	Assisted Living Facility
ARF	Addictions Receiving Facility
ARNP	Advanced Registered Nurse Practitioner
ADC	Average Daily Census
ADP	Average Daily Population
BA	Baker Act
CIT	Crisis Intervention Team
CJMHSA	Criminal Justice, Mental Health, and Substance Abuse
CJMHSATAC	Criminal Justice, Mental Health, and Substance Abuse Technical Assistance Center
CoC	Continuum of Care
COD	Co-occurring Disorders (substance use and mental health)
CRS	Central Receiving System
CRF	Central Receiving Facility
CSU	Crisis Stabilization Unit
CTTU	Crisis Triage and Treatment Unit
DCF	Florida Department of Children and Families
EBP	Evidence-Based Practice
EMS	Emergency Medical Services
ER	Emergency Room
FDLE	Florida Department of Law Enforcement
FDOC	Florida Department of Corrections
FACT	Florida Assertive Community Treatment
FDLE	Florida Department of Law Enforcement
FICM	Forensic Intensive Case Management
HIPAA	Health Insurance Portability and Accountability Act of 1996
HUD	U.S Department of Housing and Urban Development
HUD-VASH	U.S Department of Housing and Urban Development - Veterans Affairs Supportive Housing
ICCD	International Center for Clubhouse Development
LE	Law Enforcement
LMHP	Licensed Mental Health Professional

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St. Johns County, Florida
Transforming Services for Persons with Mental Illness and Substance Use Disorders in Contact with the Criminal Justice System

Introduction

This report provides a summary of the *Sequential Intercept*

Objectives of the Sequential Intercept Mapping

The SIM has three primary objectives:

- Development of a comprehensive map of how people with SAMH disorders flow through five distinct intercept points of St. Johns County's criminal justice system:
  - Intercept 1: Law Enforcement and Emergency Services,
  - Intercept 2: Initial Detention and First Appearance,
  - Intercept 3: Jails and Courts,
  - Intercept 4: Reentry, and
  - Intercept 5: Community Corrections.
- Identification of resources, gaps in services, and opportunities at each intercept for individuals (18+) with SAMH disorders involved in the criminal justice system (target population).
- Development of priorities to improve the system and service-level responses for individuals in the target population.

The St. Johns County SIM map is on page 19.

Keys to Success

Existing Cross-Systems Partnerships

St. Johns County's history of collaboration between the behavioral healthcare and criminal justice systems is reflected in a number of existing local efforts that were identified prior to and during the SIM. Examples include:

- St. Johns County Behavioral Health Consortium
- St. Johns County Continuum of Care for Homelessness
- Public Safety Coordinating Council
- Home Again St. Johns

Consumer Involvement

- Two individuals at the mapping represented SAMH consumers in St. Johns County and shared their perspectives, including experiences in the behavioral health and criminal justice systems.

Representation from Key Decision Makers

The SIM included broad, cross-systems representation and involved many key decision-makers. Opening remarks by the Honorable Judge Howard O McGillin, Jr, the Honorable Judge Alexander R Christine, Jr, and

Substance Abuse Assessment developed by HPC in partnership with SMA and the Stewart Marchman Act Behavioral Healthcare Annual Report (FY 2014-15). Recommendations contained in this report are based on information shared by participants during the SIM

St. Johns County Sequential Intercept Map Narrative

The SIM is based on the

Law Enforcement

Sheriff's Office:

- St. Johns County Sheriff's Office (SJSO)

Municipal Law Enforcement:

- St. Augustine Police Department (SAPD)
- St. Augustine Beach Police Department (SABPD)

Crisis Intervention Team (CIT) Training

- SJSO is responsible for the CIT trainings in St. Johns County and all law enforcement officers are eligible to attend.
- SJSO is expanding the number of trained CIT officers in the county. SJSO's goal is to train all law enforcement officers in the county within two years.
    - Over 50 percent of SJSO is CIT trained, including correctional officers and 911 dispatchers (as of August 2017)
    - SAPD and SABPD are in the early stages of CIT training in their departments.
- SJSO is in the process of creating a Social Responsibility Unit to concentrate on efforts related to individuals with substance use and mental health disorders.
- The SJSO is in the process of creating a CIT and crisis informational package to raise public awareness

Crisis Services

Flagler Hospital

- The 21-bed psychiatric unit at Flagler Hospital serves as the designated Baker Act receiving facility for adults in St. Johns County.
    - In Fiscal Year 2015-16, Flagler Hospital conducted 510 involuntary examinations on county residents (58.96 percent of the

- The public defender is not provided with any information other than the charges against their client, but is provided with the mental health screening information from Armor within one day of the mental health evaluation.

Opportunities

- In other jurisdictions, Armor Correctional Health Services utilizes an evidence-based screening tool (GAINS Center Brief Jail Mental Health Screen) at intake and could consider implementing the use of

- The treatment includes self-help groups (Alcoholics Anonymous/ Narcotics Anonymous), therapeutic groups, and drug screens. Participants are have financial responsibilities (program fees).
- EPIC/Vivitrol program personnel visit the jail to work with SIGHT clients.

- The VTC has access to U.S. Department of Housing and Urban Development - Veterans Affairs (HUDVASH) vouchers and, at the time of the mapping, there were four individuals utilizing these vouchers.

Gaps

- The county is in need of more judicial capacity in order to develop additional specialty/problem solving courts.
  - The county does not have a mental health court.
- Additional resources are needed in order to increase the client capacity for Adult Drug Court.
- Six of EPIC's detoxification beds are residential and serve the Adult Drug Court.
- Although HUDVASH vouchers are available, housing for these vouchers is only available out of county (in Jacksonville and Gainesville).

Opportunities

- The State Attorney's Office and Public Defender's Office have a collaborative working relationship.
- EPIC and SMA visit the jail to meet with their clients.
- EPIC operates the SIGH-P program (in-jail program).

Intercept 4—Reentry

Jail Reentry/Discharge Planning

- At discharge, the jail provides individuals with a seven-day supply of medications, when appropriate.
- There is no formal discharge planning for individuals released from jail.

Forensic Program operated by SMA

- This program serves the Seventh Judicial Circuit: Flagler, Putnam, St. Johns, and Volusia Counties.
- The program provides monitoring, supervision, and case management services for individuals who are adjudicated Incompetent to Proceed or Not Guilty by Reason of Insanity (Chapter 916, F.S.) and for individuals released from prison who need continuing psychiatric care under conditional release status through the court system.

Gap

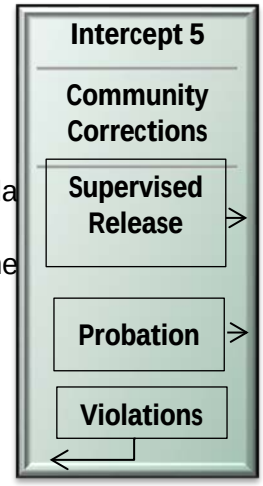
- Discharge or transition planning is not available for individuals released from jail.

Opportunities

- SJSO can review their contract with Armor to discuss transition planning and the number of days of medications offered upon discharge from jail.

Intercept 5—Community Corrections

Probation



Probation Plus (misdemeanor probation)

- SJSO contracts with Probation Plus to provide misdemeanor probation services for individuals in St. Johns County.
- On average, county probation supervised 480 per month in calendar year 2016
- Each month, six-to-ten percent of those 480 probationers violated the conditions of their probation

Florida Department of Corrections (felony probation)

- Not discussed during the mapping.

Florida Assertive Community Treatment (FACT) Team operated by SMA

- The FACT Team serves the Seventh Judicial Circuit: Flagler, Putnam, St. Johns, and Volusia Counties.
- The FACT Team provides comprehensive support services to individuals who have a mental illness and have experienced multiple psychiatric hospitalizations.
    - Members of the FACT Team provide services including vocational rehabilitation, psychiatric assessments, individual therapy, nursing services, medication delivery, housing negotiation, nutrition and diabetes education, smoking cessation support and education, substance use treatment, and crisis assessment and intervention, 24 hours a day, 365 days a year.
    - The clients served by the FACT Team are discharged from the state hospital, the psychiatric unit at Flagler Hospital, or on judicial conditional release.
- The team can serve up to 85 clients.
- The FACT Team is serving 55 clients in St. Johns County as of August 2017.

St Augustine Drop-in Center operated by SMA

- The Drop-in Center, opened in 2016, is a peer-operated, day-program serving adults (18+) who have a mental illness.
- On average, the Drop-in Center serves 20 members per day; however, it has the capability to serve a greater number of members.
- The Drop-in Center operates from Monday through Friday, 8 a.m. to 5 p.m.
- Although it is not an International Center for Clubhouse Development (ICCD) certified clubhouse, the Drop-in Center offers a safe environment for individuals to receive self-help, advocacy, education, socialization, and engage in FACT Team activities.
- There is a public transportation stop at the Drop-in Center.

Additional Resources

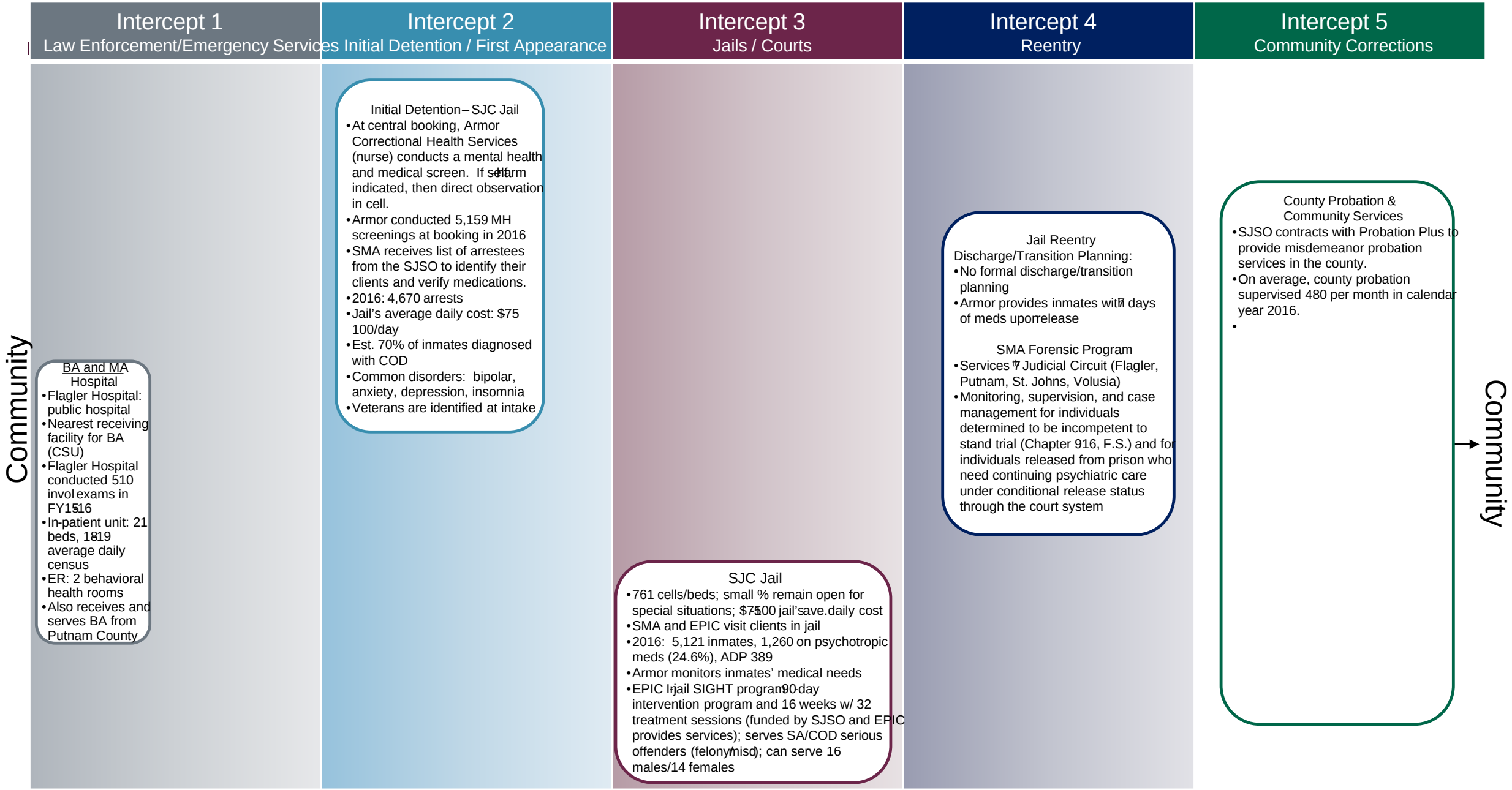
Benefits (

Priority Area 1: Central Receiving System (CRS)				
Objective		Action Step	Who	When
1.1	Identify funding opportunities	• To resubmit the central receiving system proposal to DCF	Patti Greenough, EPIC Behavioral Healthcare	November 2017
1.2	Review past CRS proposal and make revisions	• To ensure that the CRS proposal reflects the county's final version of the	Chet Bell Toby Erwin, St. Johns Sheriff's Office Sandi Jackson, SMA Behavioral Healthcare	

Priority Area 3: Transition Planning

Priority Area 4: Increase Community-based Treatment				
Objective		Action Step	Who	When
4.1	Expand Care Coordination	• To research the most recent Florid law on involuntary outpatient treatment	Rob Dickinson Patti Greenough, EPIC Behavioral Healthcare	Ongoing
4.2	Examine the feasibility of providing		Megan Wall, St. Johns County Legal Aid James Lynam, DCF SAMH, Northeast Region Sandi Jackson, SMA Behavioral Healthcare St. Johns County Behavioral Health Consortium	

Priority Area 5: Mental Health Court				
Objective		Action Step	Who	When
5.1	Determine feasibility of developing a Mental Health Court	• To establish a planning group for the Mental Health Court	The Honorable Judge Christine The Honorable Judge McGillin	October 2017
5.2	Identify an appropriate Mental Health Court model for St. Johns County	• To research Mental Health Court models •	Jerry Cameron, Community Consulting Norma Wendt, Office of the Public Defender, Seventh Judicial Circuit Patti Hunt, NAMI Megan Wall, St. Johns County Legal Aid Patti Greenough, EPIC Behavioral Healthcare Sandi Jackson, SMA Behavioral Healthcare Rob Dickinson, Flagler Hospital	


Intercept 1
Law Enforcement/Emergency Services
Intercept 2
Initial Detention / First Appearance
Intercept 3
Jails / Courts
Intercept 4
Reentry
Intercept 5
Community Corrections
Community
BA and MA Hospital
• Flagler Hospital: public hospital
• Nearest receiving facility for BA (CSU)
• Flagler Hospital conducted 510 involuntary exams in FY15-16
• In-patient unit: 21 beds, 18.19 average daily census
• ER: 2 behavioral health rooms
• Also receives and serves BA from Putnam County
Initial Detention – SJC Jail
• At central booking, Armor Correctional Health Services (nurse) conducts a mental health and medical screen. If self-harm indicated, then direct observation in cell.
• Armor conducted 5,159 MH screenings at booking in 2016
• SMA receives list of arrestees from the SJSO to identify their clients and verify medications.
• 2016: 4,670 arrests
• Jail's average daily cost: $75.100/day
• Est. 70% of inmates diagnosed with COD
• Common disorders: bipolar, anxiety, depression, insomnia
• Veterans are identified at intake
SJC Jail
• 761 cells/beds; small % remain open for special situations; $75.100 jail's ave. daily cost
• SMA and EPIC visit clients in jail
• 2016: 5,121 inmates, 1,260 on psychotropic meds (24.6%), ADP 389
• Armor monitors inmates' medical needs
• EPIC Jail SIGHT program 90-day intervention program and 16 weeks w/ 32 treatment sessions (funded by SJSO and EPIC provides services); serves SA/COD serious offenders (felony/misd); can serve 16 males/14 females
Jail Reentry
Discharge/Transition Planning:
• No formal discharge/transition planning
• Armor provides inmates with 7 days of meds upon release
SMA Forensic Program
• Services 7th Judicial Circuit (Flagler, Putnam, St. Johns, Volusia)
• Monitoring, supervision, and case management for individuals determined to be incompetent to stand trial (Chapter 916, F.S.) and for individuals released from prison who need continuing psychiatric care under conditional release status through the court system
County Probation & Community Services
• SJSO contracts with Probation Plus to provide misdemeanor probation services in the county.
• On average, county probation supervised 480 per month in calendar year 2016.
•
Community

Name	Organization
Ralph Cumberbatch	St. Johns County Drug Court
Rob Dickinson	Flagler Hospital
Sam Williams	Director,Corrections Div, St. Johns County Sheriff's Office
Sandra Jackson	Stewart Mar-4 (M)re W n B3.9 (m(d)-Ih <</MCID 13 >>BDC Q q

Appendix B: Resources page

Web Resources and Partners

Criminal Justice, Mental Health, and Substanc Abuse Technical Assistance Center (CJMHSA TAC)	http://www.floridatac.org/
Louis de la Parte Florida Mental Health Institute Department of Mental Health Law and Policy (MHLP)	http://www.usf.edu/cbcs/mhlp/
Florida Department of Children and Families (DCF) Mental Health and Substance Use	http://www.myflfamilies.com/service-programs/mental-health
Policy Research Associates (PRA)	httpht.278Tm ( )T 11.04 77.1 Tw 762w33102.04 3MC / [(h)-2.7 (t.278Tm (

SAMHSA Grant Announcements	https://www.samhsa.gov/grants/grant-announcements-2017

Other Web Resources

Baker Act Reporting Center	http://bakeract.fmhi.usf.edu/
Council of State Governments (CSG)	http://www.csg.org/
Florida Partners in Crisis	http://flpic.org/
CSG Justice Center	https://csgjusticecenter.org/
Grant Opportunities	http://www.grants.gov/
National Alliance for the Mentally Ill (NAMI)	http://www.nami.org/
National Alliance to End Homelessness	http://www.endhomelessness.org/pages/housing_first
National Center for Cultural Competence	https://nccc.georgetown.edu/
National Criminal Justice Reference Service	https://www.ncjrs.gov/
National Institute of Corrections	http://ni cic.gov/
National Institute on Drug Abuse	https://www.drugabuse.gov/
Office of Justice Programs	https://ojp.gov/
Office of Juvenile Justice and Delinquency Prevention (OJJDP)	https://www.ojjdp.gov/mpg